

# CDBG-R SUBSTANTIAL AMENDMENT

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## Introduction

This 2008 Annual Action Plan Amendment is the method by which Cumberland County will access the HUD/CDBG portion of the American Recovery and Reinvestment Act of 2009 (Recovery Act) funds. The U.S. Department of Housing & Urban Development (HUD) identifies these funds as **CDBG-R**. As an entitlement jurisdiction, receiving funds in Federal fiscal year 2008, Cumberland County is eligible for CDBG-R funds. The County must submit the Amendment to our program year 2008 Action Plan to the HUD Manchester, NH Field Office by June 5, 2009.

## Available Funds

Total CDBG-R Allocation - \$395,941, divided as follows:

City of South Portland set-aside allocation - \$131,714  
Town of Bridgton set-aside allocation - \$59,271  
Balance of County communities - \$204,956

## Expenditure Limits

Administrative Cap - \$5,927 of the CDBG-R funds are proposed for administrative expenses for the Town of Bridgton and \$1,714 for the City of South Portland. No other administrative funds will be used. This represents 1.9% of CDBG-R funds, well below the 10% administrative cap.

Public Service Cap - 2% of CDBG-R funds are proposed for public service activities, well below the 15% cap

Other Recovery Act Funding - No other Recovery Act funds will be used for the projects selected.

## Project Expedience

The projects and activities selected for funding will begin during the months of August and September 2009 and be completed by June 2010. Most will be completed during the months of September & October.

## **CDBG-R Projects & Activities**

The seven community based projects located in six municipalities and one region-wide activity have been selected to receive CDBG-R funds.

- 1) Town of Bridgton - Façade Improvement Program, Pondicherry Square redevelopment area.
- 2) Town of Harrison - Park improvements
- 3) Town of Naples - Construction of restrooms & changing facility at public beach area
- 4) Town of Scarborough - Reconstruction of a portion of Pine Point Road
- 5) City of South Portland - Sidewalk reconstruction: Ferry Village & Pleasantdale
- 6) Town of Windham - Installation of fire hydrants
- 7) Town of Windham - Building relocation & renovations to food pantry
- 8) County-wide activity - Wayside Food Rescue Program

### **1) Town of Bridgton - Façade Improvement Program, Pondicherry Square redevelopment area.**

Timeline: September 2009 construction start. June 2010 construction finish

CDBG-R Funds: \$53,344

Matching Funds: \$78,344 from property owners; \$25,000 local municipal funds

Result: Continued visible progress in the revitalization & redevelopment of downtown Bridgton.

Jobs created/retained: Estimated 2,500 person/hours of labor; 312 worker days

Address ARRA by: Preserving and creating jobs and promoting economic recovery; Providing investment needed to increase economic efficiency

Activity Narrative: The project will restore the historic facades of between four and five of the commercial properties in Pondicherry Square. The coordinated and concentrated public-private partnership is critical to halting, reversing and eradicating the blight and disinvestment permeating the district. Restoration activities will employ carpenters, glaziers, electricians & painters. Investment in these classic historic properties dating from the early development of the community is a critical link to the community's economic and social future.

National Objective: Prevention & Elimination of Slum & Blighting Conditions - area-wide basis

Eligible Activity #: 570.202(a)(3) Rehabilitation of Privately Owned Commercial Buildings

### **2) Town of Harrison - Park improvements**

Timeline: September 2009 construction start. November 2009 construction finish

CDBG-R Funds: \$20,000

Matching Funds: At least \$4,000 local funds.

Result: Completion of reconstructed & resurfaced basketball court at Crystal Lake Park

Jobs created/retained: Estimated 216 person/hours of labor; 27 worker days, up 10 individual workers

Address ARRA by: Preserving and creating jobs and promoting economic recovery; Investing in public infrastructure that will provide long-term economic benefits.

Activity Narrative: The reconstruction and resurfacing of the basketball court at Crystal Lake Park Harrison, ME will significantly improve conditions at the facility. The court is deteriorated and unsafe for use. Maintaining the recreation facilities of Crystal Lake Park in good condition is critical to this small rural town remaining a thriving, viable community.

National Objective: Area-wide benefit to low/moderate income. Harrison is a qualified low/moderate income community on a town-wide basis.

Eligible Activity #: 24CFR 570.201(c) Public Facilities & Improvements

**3) Town of Naples** - Construction of restrooms & changing facility at public beach area

Timeline: September 2009 construction start. November 2009 construction finish

CDBG-R Funds: \$56,000

Matching Funds: \$14,000 local funds

Result: Construction of restrooms & changing facility at Naples Town Beach

Jobs created/retained: Estimated 180 person/hours of labor; 22.5 worker days, up to 13 individual workers

Address ARRA by: Preserving and creating jobs and promoting economic recovery; Enhancing & preserving environmental quality.

Activity Narrative: The Naples Town Beach on Long Lake has been underused and ill used owing to a lack of bathroom and changing facilities. Temporary "port-a-potties" have proven to be an unsafe and unsanitary solution. The town's summer recreation program is hard pressed to continue serving over 100 youth from low-income families without appropriate changing and toilet facilities. This project represents a fundamentally basic facility to this community.

National Objective: Area-wide benefit to low/moderate income. Naples is a qualified low/moderate income community on a town-wide basis.

Eligible Activity #: 24CFR 570.201(c) Public Facilities & Improvements

**4) Town of Scarborough** - Reconstruction of a portion of Pine Point Road

Timeline: September 2009 construction start. November 2009 construction finish

CDBG-R: \$85,000

Matching Funds: \$85,000 local funds

Result: Reconstruction of the end of Pine Point road to eliminate pedestrian and vehicle traffic conflicts and the potential of serious traffic accidents.

Jobs created/retained: Estimated 1,200 person/hours of labor; 150 worker days, up to 10 individual workers

Address ARRA by: Preserving and creating jobs and promoting economic recovery; investing in transportation infrastructure that will provide long-term economic benefits;

Activity Narrative: The project will reconstruct a re-designed portion of Pine Point Road between Jones Creek Dr. & King St. The project includes the installation of curbing and full depth roadway reconstruction. The result will be improved drainage conditions, and as a result of a redesigned & engineered intersection less pavement leading to greatly improved pedestrian, bicycle and vehicle safety.

National Objective: Area-wide benefit to low/moderate income. The project is located in census tract 38, block group 7: 56.4% low/moderate income neighborhood

Eligible Activity #: 24CFR 570.201(c) Public Facilities & Improvements

**5) City of South Portland** - Sidewalk construction & reconstruction

Timeline: September 2009 construction start. November 2009 construction finish

CDBG-R Funds: \$130,000

Matching Funds: \$50,000 - ME DOT, Safe Routes to School Grant Program

Result: Installation of new sidewalk on Spring St, rehabilitation of sidewalks on Summit, Thompson, North Kelsey & Chapel Streets. Total of 4,600 linear feet of new and reconstructed sidewalks will be completed.

Jobs created/retained: Estimated 7,200 person/hours of labor; 450 worker days, up to 30 individual workers

Address ARRA by: Preserving and creating jobs and promoting economic recovery; Investing in transportation infrastructure that will provide long-term economic benefits

Activity Narrative: The projects continue South Portland's commitment to developing and maintaining a comprehensive system of pedestrian transportation throughout the community. The Spring Street project is tied to children walking from the Ferry Village neighborhood to the Small School on Thompson Street.

National Objective: Area-wide benefit to low/moderate income.

Eligible Activity #: 24CFR 570.201(c) Public Facilities & Improvements

**6) Town of Windham** - Installation of fire hydrants

Timeline: September 2009 construction start. November 2009 construction finish

CDBG-R Funds: \$16,000

Matching Funds: \$4,000 local funds

Result: Installation of 4 new fire hydrants in low/moderate income neighborhood

Jobs created/retained: Estimated 343 person/hours of labor; 43 worker days, up to 13 individual workers.

Address ARRA by: Preserving and creating jobs and promoting economic recovery; Investing in infrastructure that will provide long-term economic benefits

Activity Narrative: The project will install four fire hydrants to increase fire fighting capacity at four locations: 2 on Windham Center Rd; 1 on Albion Rd; 1 on Pope Rd. The project will significantly enhance public safety and the safety of fire fighting personnel. Many of the homes in these neighborhoods are small, modest wood-frame dwellings, often originally built as camps without the benefit of modern construction technologies and materials. The provision of available water in the event of fire is critical to saving lives and property.

National Objective: Area-wide benefit to low/moderate income. Census tract 48, block group 21; Census tract 48, block group 32.

Eligible Activity #: 24CFR 570.201(c) Public Facilities & Improvements

**7) Town of Windham** - Building relocation and renovations to food pantry

Timeline: September 2009 construction start. November 2009 construction finish

CDBG-R: \$20,000

Matching Funds: \$5,000 local funds

Result: Expansion of food pantry storage capacity & meeting critical need to serve expanding numbers of households.

Jobs created/retained: Estimated 544 person/hours of labor; 68 worker days, up to 6 individual workers.

Address ARRA by: Preserving and creating jobs and promoting economic recovery; Assisting those most impacted by the recession.

Activity Narrative: The project will entail the relocation of a surplus modular classroom building to the Windham Human Services Building, Gray Road Windham. Once the building is moved water, sewer & electricity will be connected. The building will be utilized for the storage of foods and other necessities to be distributed by the Windham Food Pantry for distribution to low-income households. The food pantry expansion will serve the rapidly increasing need for food and household necessities of low-income Windham residents. There can be no more basic service then the provision of foods to those in need.

National Objective: Direct benefit to low/moderate income clients served

Eligible Activity #: 24 CFR 570.201(c) Public Facilities & Improvements

**8) Wayside Food Rescue Program**, County-wide activity

Timeline: August 2009 start

CDBG-R Funds: \$7,956

Matching Funds: \$ -0-

Result: Distribution of critical non-food essentials to 1000 people at 15 food pantry locations

Jobs created/retained: none

Address ARRA by: Minimizing or avoiding reductions in essential services; Assisting those most impacted by the recession

Activity Narrative: The project addresses the provision of absolutely essential non-food items to the poorest families at 15 food pantry sites throughout Cumberland County. The program will source, manage and distribute the following non-food items: infant care products, particularly diapers, laundry detergent, cleaning supplies, personal sundries (soap, shampoo, toothpaste) toilet paper and first aid supplies. The funds will also purchase two commercial freezers for two of the food pantry sites. This equipment will be USA manufactured.

National Objective: Direct benefit to low/moderate income client recipients.

Eligible Activity #: 24CFR 570.201(e) Public Services

## **Jobs Created**

Town of Bridgton - Façade Improvement Program, Pondicherry Square redevelopment area. 2,500 person hours of construction activity, 312 worker days, 8 individual workers employed

Town of Harrison - Park improvements. 216 person hours of construction activity, 27 worker days, up to 10 individual workers employed

Town of Naples - Construction of restrooms & changing facility at public beach area. 180 person hours of construction activity, 22.5 worker days, 13 individual workers employed

Town of Scarborough - Reconstruction of a portion of Pine Point Road. 1,200 person hours of construction activity, 150 worker days, 10 individual workers employed

City of South Portland - Sidewalk reconstruction. 7,200 person hours of construction activity, 450 worker days, up to 30 individual workers

Town of Windham - Installation of fire hydrants. 343 person hours of construction activity, 43 worker days, 13 individual workers employed

Town of Windham - Building relocation and renovations to food pantry. 544 worker hours of construction activity, 68 worker days, 6 individual workers

Wayside Food Rescue Program - No additional jobs created

## **Additional Activity Information**

Town of Bridgton - Façade Improvement Program, Pondicherry Square redevelopment area. Redevelopment of downtown Bridgton, the largest service center in Northern Cumberland County is "smart growth". The entire goal of the redevelopment initiative is the re-creation of a vibrant, walkable, workable, downtown shopping/working district to reduce sprawl, conserve energy and build a dynamic sustainable community.

Town of Harrison - Park improvements. While not specifically related, improvement to public park facilities enhances the health & well being of community residents.

Town of Naples - Construction of restrooms & changing facility at public beach area. While not specifically related, improvement to public park facilities enhances the health & well being of community residents.

Town of Scarborough - Reconstruction of a portion of Pine Point Road. Reduced traffic congestion will diminish vehicle idling.

City of South Portland - Sidewalk construction & reconstruction. The goal of the South Portland, Ferry Village and Pleasantdale neighborhood sidewalk installation and reconstruction is to promote in-town neighborhood living, walking communities, reduced cars trips

Town of Windham - Installation of fire hydrants. Installation of these four fire hydrants will permit compact residential development and efficient land use.

Town of Windham - Renovations to food pantry. Re-use of surplus modular building will conserve energy in comparison to constructing a new building.

## Contact Information

Cumberland County: 142 Federal St, Portland, Maine 04101  
Aaron Shapiro, Community Development Director, Tel. 207-699-1905  
[Shapiro@cumberlandcounty.org](mailto:Shapiro@cumberlandcounty.org)

Town of Bridgton: 3 Chase Street, Bridgton, Maine 04009. Alan Manoian, Economic & Community Development Director. Tel. 207-647-8786.  
[ecodevdir@bridgtonmaine.org](mailto:ecodevdir@bridgtonmaine.org)

Town of Harrison: 20 Front Street, PO Box 300, Harrison, Maine, 04040. Brad Plante, Town Manager. Tel. 207-583-2241. [bplante@harrisonmaine.org](mailto:bplante@harrisonmaine.org)

Town of Naples: PO Box 1757, Naples, Maine 04055. Derik Goodine, Town Manager, tel. 207-693-6364. [townmanager@townofnaples.org](mailto:townmanager@townofnaples.org)

Town of Scarborough: 259 US Rt. #1, PO Box 360, Scarborough, Maine 04074. Jay Chace, Assistant Town Planner. Tel. 207-730-4042. [jchace@ci.scarborough.me.us](mailto:jchace@ci.scarborough.me.us)

City of South Portland: 25 Cottage Road, PO Box 9422, South Portland, Maine 04116. Erik Carson, Assistant City Manager. Tel. 207-767-3201.  
[ecarson@southportlandmaine.org](mailto:ecarson@southportlandmaine.org)

Town of Windham: 8 School Road, Windham, Maine 04062. Tony Plante, Town Manager, Tel 207-892-1907. [atplante@town.windham.me.us](mailto:atplante@town.windham.me.us)

Wayside Food Rescue Program: 185 Lancaster St, Portland, Maine 04104. Susan Violet, Executive Director, Tel. 207-775-4939. [sviolet@waysidesoupkitchen.org](mailto:sviolet@waysidesoupkitchen.org)

## **Public Participation**

The distribution of CDBG-R funds was reviewed at the May 14, 2009 meeting of the Cumberland County Community Development, Municipal Oversight Committee (MOC). The selection of projects and activities was endorsed by the MOC.

Notice of the County Commissioners Public Hearing scheduled for June 1, 2009 was announced on the County web-site, May 19, 2009.

Notice of the County Commissioners meeting and the availability of the Annual Action Plan Amendment were sent to all 24 communities of the Cumberland County Entitlement Jurisdiction on May 21, 2009.

The 2008 Annual Action Plan Amendment was placed on the County's web-site on May 26, 2009 meeting the minimum 7-day notice required by CDBG-R regulations.

During the public hearing, public comment was invited and the amendment adopted by resolution by the County Commissioners.

Summary of public comments received to the proposed CDBG-R Substantial Amendment:

Response to comments:

CDBG-R  
Activity Data Spreadsheet

Jurisdiction/Grantee Name: Cumberland County, Maine		CDBG-R Fomula Grant Amount: \$395,941				Date: June 1, 2009	
<i>Activity Name</i>	<i>Activity Description</i>	<i>Eligibility (Regulatory or HCDA Citation)</i>	<i>National Objective Citation</i>	<i>CDBG-R Project Budget (\$)</i>	<i>Additional Recovery Funds (\$)</i>	<i>Other Leveraged Funding (\$)</i>	<i>Total Activity Budget</i>
Administration	Program administration for Town of Bridgton & City of South Portland	570.206	570.208(d)(4)	\$7,641	\$0	\$0	\$7,641
Bridgton - Façade Improvement	Façade reconstruction activities on 4-5 commercial properties at Pondicherry Square District	570.202(a)(3)	570.208(b)(1)(A)	\$53,344	\$0	\$103,344	\$156,688
Harrison - Park Improvement	Reconstruction of basketball court	570.201(c)	570.208(a)(1)(ii) - LMA	\$20,000	\$0	\$4,000	\$24,000
Naples - Park Improvement	Construction of restrooms & changing facilities	570.201(c)	570.208(a)(1)(ii) - LMA	\$56,000	\$0	\$14,000	\$70,000
Scarborough - Road Reconstruction	Reconstruciton of Pine Point Road - Jones Creek Rd. to King St.	570.201(c)	570.208(a)(1) - LMA	\$85,000	\$0	\$85,000	\$170,000
South Portland	Construction & reconstruction of sidewalks	570.201(c)	570.208(a)(1)(ii) - LMA	\$130,000	\$0	\$50,000	\$180,000
Windham - Fire Hydrants	Installation of 4 fire hydrants	570.201(c)	570.208(a)(1)(ii) - LMA	\$16,000	\$0	\$4,000	\$20,000
Windham - Food Pantry	Relocation and renovations modular building for food pantry expansion	570.201(c)	570.208(a)(1)(ii) - LMA	\$20,000	\$0	\$5,000	\$25,000
Wayside Food Rescue	Distribution of essential household items and sundaries	570.201(e)	570.208(a)(2) - LMC	\$7,956	\$0	\$0	\$7,956
<b>Total</b>				<b>\$395,941</b>	<b>\$0</b>	<b>\$265,344</b>	<b>\$661,285</b>